# Age Differences in Medical Care Spending, Fiscal Year 1972

## by BARBARA S. COOPER and NANCY L. WORTHINGTON\*

During fiscal year 1972 the Nation spent about \$72 billion for personal health care. Persons under age 19 accounted for about one-sixth of this amount; those aged 19-64, a little less than threefifths; and those aged 65 and over, slightly more than one-fourth. The effect of the economic stabilization program was felt as spending for each age group registered its lowest increase in several years. Most medical bills were paid for by third parties-government, private health insurance, philanthropy, and industry. Third parties paid more than 60 percent of medical costs for persons under age 65 and more than 70 percent for those aged 65 and over. Average out-of-pocket payments for those under age 65 amounted to about \$102; for the aged, they reached \$276.

SPENDING FOR MEDICAL CARE—how much, for which type, and who pays—differs by age. This article analyzes these differences for three broad age groups—the young (under age 19), the intermediate group (aged 19-64), and the aged (65 and over). Data are presented for each fiscal year from 1969 to 1972, with revisions of previous estimates through fiscal year 1969.¹ Summary highlights for fiscal year 1972 ² reveal that:

- —the Nation spent \$71.9 billion for personal health care in fiscal year 1972, of which 16 percent was spent for the young, 57 percent for persons aged 19-64, and 27 percent for the aged
- —the average medical care bill for an aged person reached nearly \$1,000, compared with \$358 for a person in the intermediate group and \$147 for a youth
- —the effect of the economic stabilization program was felt as spending for each age group registered the lowest increase in several years

- —the youth, whose 1972 expenditures increased at only half the rate of the preceding year, experienced a sharp decline in occurrence of respiratory illnesses (their major disease category)
- —public funds financed one-fourth of personal health care spending for the two younger age groups and two-thirds for the aged
- —the average hospital bill for an aged person was more than 10 times that for a youth and nearly triple that for persons in the intermediate group; for physicians' services, his bill was nearly four times that for a youth and double that for the remaining group
- —third parties (government, private health insurance, philanthropy, and industry) paid the major share of an individual's medical bills—more than three-fifths for persons under age 65 and seven-tenths for the aged
- —despite the increase in the third-party share, average out-of-pocket payments for aged persons (\$276) were \$10 higher than the 1971 amount
- —for persons under age 65, average out-of-pocket payments (\$102) remained the same as in 1971
- —Medicare's share of the aged's health bill (42 percent), down slightly from earlier years, was the same as in 1971.

#### **EXPENDITURES IN 1972**

Total national spending for personal health care amounted to \$71.9 billion in fiscal year 1972 (table 1). Personal health care expenditures include all expenditures for medical care services and supplies received by individuals. Excluded from this figure are expenditures for medical research, medical-facilities construction, public health activities (disease prevention and control), and some expenses of philanthropic organizations (mainly for fund-raising activities). Also excluded is the net cost of insurance—the difference between health insurance premiums and benefits paid—as well as the administrative cost of several government programs.

Of the \$71.9 billion total in 1972, 16 percent was spent for persons under age 19, 57 percent went for persons aged 19-64, and 27 percent for persons aged 65 and over. These overall proportions con-

<sup>\*</sup>Division of Health Insurance Studies, Office of Research and Statistics.

<sup>&</sup>lt;sup>1</sup> For detailed data on fiscal years 1966-68, see Barbara S. Cooper and Nancy L. Worthington, "Medical Care Spending for Three Age Groups," Social Security Bulletin, May 1972.

<sup>&</sup>lt;sup>2</sup> For a description of developments in fiscal year 1972 for all age groups, see Barbara S. Cooper and Nancy L. Worthington, "National Health Expenditures, 1929-72," Social Security Bulletin, January 1973.

Table 1.—Estimated personal health care expenditures, by type of expenditure and source of funds for three age groups, fiscal years 1969-72

IIn million	

<u> </u>		4.22			77 3 10			19-64	1		35 and over	
Type of expenditure		All ages			Under 19		<del></del> -	19-04			S and over	
	Total	Private	Public	Total	Private	Public	Total	Private	Public	Total	Private	Public
	<del></del> i					19	69					
Total	\$52,057	\$33,346	\$18,711	\$8,397	\$6,287	\$2,110	\$29,825	\$22,681	\$7,144	\$13,838	\$4,380	\$9,457
Hospital care	22,356 11,842 3,821 1,292 6,480 1,743 2,465 2,058	10,499 9,160 3,589 1,092 6,133 1,692 762 420	11,857 2,682 232 200 347 51 1,703 1,638	2,045 2,836 883 309 1,274 291 62 697	1,137 2,567 790 262 1,218 279 34	908 269 93 47 56 12 28 697	13,761 6,519 2,644 712 3,685 1,078 308 1,118	8,697 5,742 2,530 656 3,540 1,041 72 403	5,064 777 114 56 145 37 236 715	6,550 2,487 295 271 1,521 375 2,035 244	665 851 269 175 1,375 372 656 17	5,885 1,636 26 96 146 3 1,439 227
				- 1		, 19	70					
Total	\$59,101	\$38,549	\$20,552	\$9,598	\$7,226	\$2,372	<b>\$33,796</b>	\$25,730	\$8,065	\$15,710	\$5,593	\$10,115
Hospital care	25,929 13,447 4,233 1,386 7,057 1,814 2,860 2,375	12,997 10,324 4,029 1,176 6,613 1,755 1,195 460	12,932 3,123 204 210 444 59 1,665 1,916	2,567 3,223 957 333 1,376 303 72 767	1,506 2,929 878 287 1,308 290 28	1,061 294 79 46 68 13 44 767	15,869 7,400 2,970 762 3,995 1,122 358 1,320	10,210 6,517 2,869 699 3,800 1,079 113 443	5,659 883 101 63 195 43 245 877	7,493 2,824 306 291 1,687 389 2,431 289	1,281 878 282 190 1,505 386 1,054	6,212 1,946 24 101 182 3 1,377 272
						19	71				·	
Total.	\$65,670	\$42,455	\$23,215	\$10,755	\$8,040	\$2,714	\$37,218	\$28,078	\$9,136	\$17,699	\$6,334	\$11,366
Hospital care	29,357 15,038 4,637 1,542 7,506 1,922 3,282 2,386	14,447 11,612 4,402 1,341 6,988 1,856 1,309 500	14,910 3,426 235 201 518 66 1,973 1,886	3,149 3,605 1,027 370 1,462 317 82 743	1,802 3,248 947 327 1,388 306 22	1,347 357 80 43 74 11 60 743	17,548 8,275 3,281 848 4,269 1,193 410 1,394	11,210 7,215 3,156 778 4,035 1,141 63 480	6,335 1,060 125 70 234 52 347 914	8,660 3,158 330 324 1,776 412 2,790 249	1,435 1,147 299 235 1,565 408 1,225 20	7,225 2,011 31 89 211 4 1,565 229
						19	172		,		;	
Total	\$71,862	\$45,105	\$26,757	\$11,459	\$8,236	\$3,221	\$40,654	\$30,084	\$10,571	\$19,753	\$6,787	\$12,966
Hospital care Physicians' services Dentists' services Other professional services Drugs and drug sundries Eyeglasses and appliances Nursing-home care Other health services	1,655 7,909 2,037 3,500	15, 267 12, 430 4,771 1,427 7,340 1,960 1,370 540	17,193 8,720 254 228 569 77 2,130 2,587	3,553 3,561 1,110 364 1,558 336 88 88	1,904 3,172 1,026 314 1,475 323 22	1,649 389 84 50 83 13 66 889	19,169 9,036 3,558 927 4,542 1,265 438 1,719	11,870 7,873 3,421 846 4,285 1,205 64 520	7,300 1,163 137 81 257 60 374 1,199	9,738 3,553 358 364 1,811 436 2,975 518	1,493 1,385 324 269 1,580 431 1,285	8,245 2,168 34 95 231 5 1,690 498

form to spending patterns established in recent years. As shown in the tabulation below, the 27percent share spent for the aged far exceeded their share of the population (10 percent) because they have more frequent and costlier illnesses and thus use more medical care services.

, ,	Percentage d	entage distribution			
Age	Health expenditures	Population			
All	100.0	100 (			
Under 19 19-6465 and over	15 9 56.6 27.5	36 9 53.6 9.5			

The average personal health care outlay for the total population was \$340 (table 2). For the average aged person, however, the bill was nearly \$1,000—almost seven times that for a youth and about triple that for a person in the intermediate age group.

Personal health care expenditures increased 9.4 percent in 1972—the lowest annual percentage increase in 6 years. This deceleration was in part a result of the economic stabilization program initiated in August 1971.<sup>3</sup> The effect of the economic

<sup>&</sup>lt;sup>3</sup> For a discussion of the effects of the economic stabilization program on health care spending, see Barbara S. Cooper and Nancy L. Worthington, op. cit., January 1973.

control on prices was felt among all age groups, as the rate of increase in spending for each age category was the lowest in several years.

The rise in expenditures was greatest for the aged—11.6 percent—compared with 6.5 percent and 9.2 percent for the young and intermediate age groups, respectively. The unusually low increase for the youngest group does not simply reflect the impact of the economic stabilization program but is also a result of a decrease in utilization discussed later in this article.

### Source of Funds

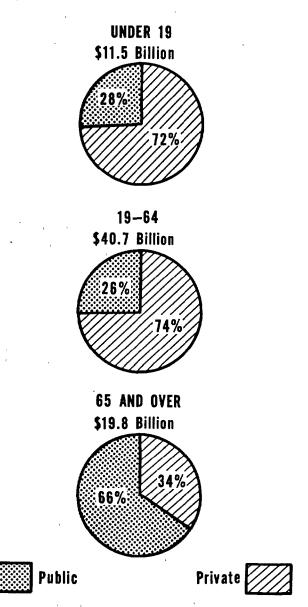
For the population as a whole, the largest part of the personal health care dollar comes from private sources. In fiscal year 1972, private funds financed 63 percent of personal health care outlays; Federal, State, and local governments contributed the remainder. For each of the three age groups, however, the proportion made up by each source varied substantially. For the two younger groups, public funds accounted for slightly more than one-fourth of their 1972 expenditures. In contrast, two-thirds of the health care expenditures of the aged were paid from public funds (chart 1).

Within total government spending, the mix of Federal and State-local funds differed among the age groups served (table 3). The Federal Government was the chief source for all age groups, contributing two-thirds of total public medical care outlays. For the aged, as the tabulation below indicates, four-fifths came from Federal funds—

	Percentage distribution							
, Age	Total	Federal funds	State and local funds					
All ages	100 0	66 3	33.7					
Under 19	100 0 100 0 100 0	57, 9 51, 2 80 8	42.1 48.8 19.2					

mainly the Medicare program and the Federal matching contribution under Medicaid (Federal-State medical assistance). For the intermediate group, about half was contributed both by the Federal Government and by State and local governments. For those in the youngest age group, nearly three-fifths came from Federal funds, pri-

CHART 1.—Percentage distribution of expenditures for personal health care, by source of funds and age group, fiscal year 1972



marily Federal payments under Medicaid and expenditures under the military dependents' medical care program of the Department of Defense.

Expenditures for the young.—During 1972, \$11.5 billion was spent for personal health care services and supplies for persons under age 19, with \$8.2 billion (72 percent) from private sources. Public expenditures for young persons accounted for the remaining \$3.2 billion (table 4). Most of these funds came from public assistance payments under Medicaid (40 percent), from the

Table 2.—Estimated per capita <sup>1</sup> personal health care expenditures, by type of expenditure and source of funds for three age groups, fiscal years 1969–72

8					****							
		All ages			Under 19			19-64	,		35 and over	•
Type of expenditure	Total	Private	Public	Total	Private	Public	Total	Private	Public	Total	Private	Public
	,	1				19	69	٠,			,	
Total	\$253 61	\$162,46	\$91.16	\$111.03	\$83 13	\$27.90	\$270 76	\$205.90	\$64.86	\$710 22	\$224 80	\$485 42
Hospital care Physicians' services Dentists' services Other professional services Drugs and drug sundries Eyeglasses and appliances Nursing-home care Other health services	108 91 57,69 18 62 6.29 31,57 8 49 12 01 10 03	51.15 44 63 17.48 5.32 29.88 8.24 3.71 2.05	57,77 13,07 1,13 ,97 1,69 ,25 8,30 7,98	27.04 37.50 11.68 4 08 16.85 3 85 82 9.22	15 03 33 94 10 45 3 46 16 10 3 69 .45	12.01 3 56 1.23 .62 .74 .16 .37 9.22	124.93 59.18 24.00 6.46 33.45 9.79 2.80 10.15	78.95 52.13 22.97 5.96 32.14 9.45 .65 3.66	45.97 7.05 1.03 .51 1.32 .34 2.14 6.49	336 17 127.64 15.14 13.91 78.06 19.25 107.52 12.52	34.13 43 68 13 81 8.98 70 57 19.09 33.67 .87	302.04 83.97 1.33 4.93 7.49 .15 73.86 11.65
						19	70					
Total	\$284 98	\$185 88	\$99 10	\$125 61	\$94 56	\$31.04	\$303 60	\$231.14	\$72.45	\$799.25	\$284.54	\$514 60
Hospital care Physicians' services Dentists' services Other professional services Drugs and drug sundries Eyeglasses and appliances Nursing-home care Other health services	125 03 64.84 20.41 6 68 34 03 8.75 13 79 11.45	62 67 49,78 19,43 5 67 31 89 8 46 5.76 2 22	62 36 15 06 98 1 01 2 14 ,28 8 03 9 24	33 59 42 18 12.52 4 36 18 01 3.97 .94 10 04	19.71 38 33 11.49 3 76 17.12 3.80 .37	13 88 3 85 1 03 .60 .89 .17 .58 10 04	142 56 66.48 26.68 6.85 35.89 10 08 3.22 11.86	91.72 58.54 25.77 6 28 34 14 9.69 1.02 3.98	50 84 7.93 .91 .57 1.75 .39 2.20 7.88	381.21 143.67 15.57 14.80 85.83 19.79 123.68 14.70	65, 17 44, 67 14, 35 9, 67 76, 57 19, 64 53, 62 , 86	316.04 99.00 1.22 5.14 9.26 15 70.05 13.84
						19	71					
Total	<b>\$313 3</b> 9	\$202 60	\$110 79	\$139 34	\$104 17	\$35.16	\$330 81	\$249 57	\$81.21	\$891.14	\$318 92	\$572.28
Hospital care	140 10 71.76 22 13 7.36 35 82 9.17 15.66 11 39	68 94 55 41 21,01 6 40 33 35 8 86 6 25 2,39	71 15 16 35 1,12 .96 2,47 .31 9,42 9,00	40 80 46 71 13 31 4 79 18 94 4 11 1 06 9 63	23. 35 42 08 12.27 4.24 17.98 3.96 .28	17.45 4 63 1.04 .56 .96 .14 .78 9.63	155.98 73.55 29.16 7.54 37.95 10.60 3.64 12.39	99.64 64 13 28.05 6.92 35.87 10 14 4 27	56 31 9.42 1.11 .62 2 08 .46 3.08 8,12	436 03 159,00 16 62 16 31 89,42 20,74 140 48 12,54	72.25 57.75 15.05 11.83 78.80 20.54 61.68 1.01	363. 78 101. 25 1. 56 4 48 10 62 20 78. 80 11. 53
!						19	72					
Total	\$339 56	\$213 13	\$126 43	\$146 86	\$105 55	\$41.28	\$358,25	\$265 10	\$93 15	\$981.42	\$337.21	\$644.21
Hospital care	76 31 23.74 7 82 37.37 9.62 16.54	72 14 58.73 22 54 6.74 34.68 9.26 6 47 2.55	81 24 17, 58 1 20 1,08 2 69 .36 10,06 12,22	45.54 45.64 14.23 467 19.97 4.31 1.13	24 40 40 65 13.15 4.02 18.90 4.14 .28	21.13 4.98 1.08 .64 1.06 .17 .85 11.39	168 92 79.63 31 35 8.17 40 02 11.15 3 86 15.15	104 60 69 38 30.15 7.46 37.76 10.62 .56 4 58	64.33 10 25 1.21 .71 2.26 .53 3.30 10.57	483 83 176.53 17.79 18.03 89.98 21.66 147.81 25.74	74.18 68.81 16.10 13.37 78.50 21.41 63.84 .99	40.3.65 107.72 1.69 4.72 11.48 25 83.97 24.74

<sup>&</sup>lt;sup>1</sup> Based on January 1 data from the Bureau of the Census for total U.S. population (including Armed Forces and Federal civilian employees over-

seas and the civilian population of outlying areas).

military dependents' medical care program (24 percent), and from the general hospital and medical care programs (13 percent). The remaining public outlays came from maternal and child health care programs, school health, medical vocational rehabilitation, and Office of Economic Opportunity programs (mainly neighborhood health centers).

Of the total public spending for the young, \$1.9 billion (58 percent) was spent by the Federal Government and the remaining \$1.4 billion by State and local sources. Almost half the State and local expenditures came from the Medicaid program.

Expenditures for the intermediate age group.—
Total personal health care expenditures for persons aged 19-64 amounted to \$40.7 billion in fiscal year 1972. Private sources contributed 74 percent; public sources paid 26 percent. Again, the largest share of public funds came from Medicaid—31 percent of the \$10.6 billion total. Payments under general hospital and medical care programs—primarily in State and local mental hospitals—followed with 24 percent, the Veterans Administration with 16 percent, and the Department of Defense with 13 percent.

Public funds were almost equally divided be-

tween Federal and other government sources. The two largest Federal programs for the intermediate age group are those of the Veterans Administration and the Department of Defense (including the care of military dependents). These programs together accounted for 57 percent of the total Federal share.

Close to half of State and local government expenditures was for hospital care provided for their residents through the operation and maintenance of government-owned facilities and through payments to private facilities. The majority of these outlays is spent for psychiatric hospital care,

a function traditionally assumed by State and local governments.

Expenditures for the aged.—The health care financing of the aged differs significantly from that of both younger groups. Public funds constituted 66 percent of the \$19.8 billion spent in behalf of the 20 million elderly in fiscal year 1972. Since the implementation of the Medicare and Medicaid programs in the mid-1960's, government has become the primary purchaser of medical care services for the aged population. Expenditures under Medicare and more than one-third of those

7

Table 3.—Estimated public personal health care expenditures, by type of expenditure and source of funds, for three age groups, fiscal years 1969-72

instally calls 1000 12					(In million	s] .						
		All ages			Under 19			19-64			35 and over	
Type of expenditure	Total	Federal	State and local	Total	Federal	State and local	Total	Federal	State and local	Total	Federal	State and local
						19	69					
Total	\$18,711	\$12,290	\$6,421	\$2,110	\$1,264	\$847	\$7,144	\$3,437	\$3,707	\$9,457	\$7,590	\$1,868
Hospital care	11,857 2,682 232 200 347 51 1,703 1,638	7,702 2,014 124 150 173 26 1,055 1,047	4,156 669 108 50 174 25 648 592	908 269 93 47 56 12 28 697	641 177 50 37 33 7 14 305	268 92 43 10 24 4 14 392	5,034 777 114 56 145 37 236 715	2,291 266 61 23 67 17 123 589	2,773 511 53 34 78 20 113 126	5,885 1,636 26 96 146 3 1,439 227	4,770 1,571 14 90 72 2 917 153	1,115 65 12 6 73 1 521 74
		1970										
Total	\$20,552	\$13,410	\$7,142	\$2,372	\$1,362	\$1,009	\$8,065	\$3,921	\$4,144	\$10,115	\$8,127	\$1,988
Hospital care	12,932 3,123 204 210 444 59 1,665 1,916	8,283 2,378 114 155 221 31 1,001 1,228	4,648 745 89 55 224 28 664 688	1,061 294 79 46 68 13 44 767	691 192 42 36 38 8 22 333	370 102 37 10 29 5 22 434	5,659 883 101 63 195 43 245 877	2,577 305 59 24 92 21 129 714	3,082 578 42 38 103 22 116 164	6,212 1,946 24 101 182 3 1,377 272	5,015 1,881 13 94 91 2 850 181	1,197 65 10 6 91 1 527 91
				·	,	19	71					
Total	\$23,215	\$15,412	\$7,803	\$2,714	\$1,578	\$1,136	\$9,136	\$4,592	\$4,544	\$11,366	\$9,242	\$2,124
Hospital care Physicians' services Dentists' services Other professional services Drugs and drug sundries Eyeglasses and applaances Nursing-home care Other health services	14,910 3,426 235 201 518 66 1,973 1,886	9,739 2,586 148 148 276 35 1,196 1,283	5,171 840 87 53 242 31 777 603	1,347 357 80 43 74 11 60 743	860 241 45 34 44 6 32 316	487 116 35 9 30 5 28 427	6,335 1,060 125 70 234 52 347 914	2,949 408 83 30 119 26 196 783	3,386 652 42 40 115 26 151 131	7,225 2,011 31 89 211 4 1,565 229	5,930 1,937 21 85 113 3 968 184	1,295 74 10 4 98 1 597 45
						19	72					
Total	\$26,757	\$17,746	\$9,012	\$3,221	\$1,864	\$1,357	\$10,571	\$5,408	\$5,163	\$12,966	\$10,475	\$2,491
Hospital care	17,193 3,720 254 228 569 77 2,130 2,587	11,220 2,803 165 166 303 44 1,282 1,763	5,973 916 90 62 266 34 848 824	1,649 389 84 50 83 13 66 889	1,015 263 48 39 48 8 35 407	634 126 36 11 35 5 31 482	7,300 1,163 137 81 257 60 374 1,199	3,45I 451 94 36 131 32 203 1,005	3,849 712 43 45 126 28 165 194	8,245 2,168 34 95 231 5 1,690 498	6,755 2,090 23 90 124 1,038 351	1,490 78 11 5 107 1 652 147

BULLETIN, MAY 1973

Table 4.—Estimated personal health care expenditures under public programs, by program, for three age groups, fiscal years 1969-72

[In millions]

			1111 111111	101151								
		To	tal			Fed	eral			State ar	nd local	
Program	All ages	Under 19	19-64	65 and over	All ages	Under 19	19-64	65 and over	All ages	Under 19	19-64	65 and over
		1969										
Total	\$18,711	\$2,110	\$7,144	\$9,457	\$12,290	\$1,264	\$3,437	\$7,590	\$6,421	\$847	\$3,707	\$1,868
Health insurance for the aged	6,299 58		58	6,299	6,299			6,299	58		58	
Workmen's compensation (medical benefits).  Public assistance (vendor medical payments).  General hospital and medical care.  Defense Department hospital and medical care	875 4,423 3,010	694 144	841 1,858 1,944	1,871 922	2,208 193	347 56	17 927 111	934 26	858 2,215 2,817	348 87	824 930 1,834	34 937 896
(including military dependents)  Maternal and child health services	1,750 412 225	612 340 225	1,085	52	1,750 192	612 159	1,085 34	52	219 225	181 225	<b>3</b> 8	
Veterans' hospital and medical care Medical vocational rehabilitation Office of Economic Opportunity	1,416 118 126	24 72	1,147 92 47	269 2 7	1,416 89 126	18 72	1,147 69 47	269 2 7	30	6	23	i
				<u>'</u>	<u></u>	19	70		•	' <del></del>	'	<del>`</del>
Total	\$20,552	\$2,372	\$8,065	\$10,115	\$13,410	\$1,362	\$3,921	\$8,127	\$7,142	\$1,007	\$4,144	\$1,988
Health insurance for the aged	6,784 63 985		63 949	6,784	6,784 21		21	6,784	63 964		63 923	36
Public assistance (vendor medical payments) General hospital and medical care	5,003 3,382	856 213	2,208 2,149	1,942 1,020	2,499 283	427 74	1,102 169	970 40	2,507 3,0J9	423 140	1,103 1,980	973 979
Defense Department hospital and medical care (including military dependents)	1,760 431 247	616 347 247	1,001 84	53	1,760 196	616 158	1,071 38	53	235 247	189 247	46	
Veterans' hospital and medical care  Medical vocational rehabilitation  Office of Economic Opportunity	1,634 134 127	27 66	1,366 104 50	268 3 11	1,634 107 127	21 66	1,366 84 50	268 2 11	27	5	21	i
1					<u></u> ,	19	71		1	!	<u> </u>	1
Total	\$23,215	\$2,714	\$9,136	\$11,366	\$15,412	\$1,578	\$4,592	\$9,242	\$7,803	\$1,136	\$4,544	\$2,124
Health insurance for the aged Temporary disability insurance Workmen's compensation (medical benefits)	7,478 68		68	7,478	7,478			7,478	68		68	
General hospital and medical care  Defense Department hospital and medical care	1,100 5,997 3,738	1,049 311	1,058 2,723 2,316	2,225 1,111	3,222 411	564 111	1,463 240	1,195 60	1,075 2,775 3,327	485 200	1,033 1,260 2,076	1,030 1,051
(including military dependents).  Maternal and child health services.  School health.	1,957 403 270	685 275 270	1,213 128	59	1,957 148	685 101	1,213 47	59	255 270	174 270	81	
Veterans' hospital and medical care Medical vocational rehabilitation Office of Economic Opportunity	1,854 163 187	33 91	1,421 127 82	433 4 14	1,854 130 187	26 91	1,421 101 82	433 3 14	33	7	20	i
	1972									<del></del>		
Total	\$26,757	\$3,221	\$10,571	\$12,966	\$17,746	\$1,861	\$5,408	\$10,475	\$9,012	\$1,357	\$5,163	\$2,491
Health insurance for the aged. Temporary disability insurance Workmen's compensation (medical benefits) Public assistance (vendor medical payments) General hospital and medical care.	8,364 74 1,200 7,312 4,235	1,280 423	74 1,157 3,320 2,578	8,364 43 2,713 1,234	8,364 30 3,930 446	088 140	30 1,784 264	8,364 1,458 42	74 1,170 3,383 3,789	532 283	74 1,127 1,536 2,314	43 1,255 1,192
Defense Department hospital and medical care (including military dependents).  Maternal and child health services.  School health	2,188 499 295	766 340 295	1,357 159	66	2,188 235	766 160	1,357 75	66	204 295	180 295	84	
School health Veterans' hospital and medical care Med.cal vocational rehabilitation Office of Economic Opportunity		36 81	1,703 140 83	530 3 13	2,233 143 177	29 81	1,703 112 83	530 2 13	36	7	28	i

under Medicaid were for aged persons. Together these programs were responsible for more than 85 percent of the \$13.0 billion expended for the aged out of public funds in 1972.

All Medicare benefit payments are classified here as public expenditures, even though enrollees must pay monthly premiums (matched by contributions from general revenues) to obtain medical insurance coverage. In fiscal year 1972, persons enrolled under the supplementary medical insurance program paid a monthly premium of \$5.60. Total premium payments for that year, excluding

those paid by Medicaid in behalf of indigent enrollees, amounted to \$1.2 billion. If these payments were classified as private outlays, the public share of the aged's health expenditures would be reduced from 66 percent to 60 percent.

## Type of Expenditure

In fiscal 1972, hospital care was the largest item of expenditure, representing 45 percent of all personal health care outlays. This item continues to be one of the fastest-growing categories. The second largest item was physicians' services, accounting for 23 percent of the total. Following were drugs and sundries (11 percent), other professional services (9 percent), nursing-home care (5 percent), and all other services (7 percent).

The proportion of total health outlays spent for each type of service varies according to age. For the two older age groups, hospital care is overwhelmingly the largest item of expenditure, accounting for nearly half of the total. For young persons, almost identical amounts were spent for hospital care and physicians' services, each representing one-third of the total.

For young persons, expenditures for physicians' services have clearly represented the largest share of the total in recent years. In 1972, however, the aggregate amount spent for this purpose declined 1.2 percent; on a per capita basis, the drop was even greater-2.3 percent. These decreases followed a dropping off in the total number of physician visits by young persons for services under the major illness category for that age grouprespiratory ailments (such as colds or bronchitis). Data from the National Disease and Therapeutic Index indicate that visits to physicians by young persons for respiratory-related illnesses declined from 73.1 million in fiscal year 1971 to 68.4 million in fiscal 1972. This decrease, together with the slowdown in physicians' fee increases brought about by the economic stabilization program, led to the drop in expenditures for these services. Both factors also contributed greatly to the relatively low 1971-72 rise in total expenditures (6.5 percent) for the youngest age group.

For the aged, expenditures for physicians' services was the second largest category, with 18 percent of their health bill going for this purpose in fiscal year 1972. Nursing-home care followed

closely with 15 percent. The latter represents only about 1 percent of the outlays for persons in the two younger age groups. In contrast, spending for other professional services accounted for 13 percent of health spending for the youngest group but only 4 percent for the aged, as shown below.

	Age							
Type of expenditure	All ages	Under 19	19-64	65 and over				
Total	100.0	100 0	100 0	100 0				
Hospital care_ Physicians' services Other professional services Drugs and drug sundries Nursing-home care Other health services	45 1 22 5 9 3 11.0 4.9 7.2	31 0 31 1 12.8 13 6 10 7	47.2 22.2 11.0 11.2 1.1 7.3	49.3 18.0 3.6 9.2 15.1 4.8				

In fiscal year 1972, expenditures for a new category of care—services in intermediate care facilities (ICF)—were added to the Medicaid program and to the personal health care total. Classified as "other health services," spending for this purpose affected mainly the aged.

The different types of expenditures are financed in various ways. More than half the expenditures for hospital care, for example, was publicly financed in 1972. For young persons, the public share was 46 percent; for persons in the intermediate age group, 38 percent; and for the aged, 85 percent. The high proportion for the aged was chiefly a result of the \$6.0 billion that was spent for hospital care through Medicare funds (72 percent of all Medicare expenditures).

Public financing of physicians' services amounted to nearly one-fourth of the total. For the two younger groups, slightly more than 10 percent of the physician's bill was met by public funds; for the aged, government contributed over 60 percent.

For all other types of expenditures, the public share of the total for all persons was also one-fourth. For the young it was 27 percent; it was 17 percent for the intermediate ages and 40 percent for the oldest group.

The average amount spent per person for each type of expenditure varies widely with age. The hospital care bill for a person aged 19-64 was

BULLETIN, MAY 1973

<sup>&#</sup>x27;With the assumption of ICF payments by Medicaid in January 1972, outlays for this purpose have been included with health expenditures. Previously, ICF expenditures were excluded since they were then financed through cash assistance programs.

more than three and one-half times that for a youth; his average amount for physicians' services was about one and one-half times that spent for a youth. Average hospital care expenditures for the aged were more than ten times those for the young and close to three times those for the intermediate group. For physicians' services, the average outlay for an aged person was nearly four times that for a youth and more than double that for a person aged 19-64, as shown below.

	Per capita expenditures								
Age	Total	Hospital care	Physicians' services	All other					
All ages	\$340	\$153	\$76	\$111					
Under 19	145 358 981	46 169 484	46 80 177	53 103 320					

#### **TRENDS**

In the 6 years since Medicare and Medicaid began operations, spending for personal health care has nearly doubled. This growth, however, differs significantly from year to year and from age group to age group. Changes in the use of health services, improvements in medical technology, population increases, and public spending policies help determine the growth rates of health spending. These factors vary for each age group. In addition, increases in prices for medical care have a significant impact on overall annual growth rates and may also affect the age groups differently.

In 1972, personal health care expenditures rose 9.4 percent, the lowest annual increase in 6 years. For all of the age groups, the growth rate was the lowest in several years, but the extent of this deceleration varied. For the youth, health spending rose 6.5 percent—about one-half the rate of the previous year. Part of this decline in the rate of increase was due to the impact of the economic stabilization program on medical care prices, but in large part the rate simply reflected the fact that the young had a healthier year. As discussed earlier, the decrease in the respiratory illness category was substantial for this age group.

For the intermediate and oldest age groups, the growth rates in health care spending dropped just slightly from the previous year—from 10.1

to 9.2 percent for those aged 19-64 and from 12.7 to 11.6 percent for the aged. Annual rates of increase in expenditures are shown, by age, in the following tabulation.

	Annual percentage increase								
Fiscal year	Total	τ	Aged 65 and						
	Total	Total	Under 19	19-64	over				
1967 1968 1969 1970 1971 1971	14 1 12 1 12 4 13 5 11 1 9 4	12 0 9 2 10 1 13 5 10 6 8.6	(1) 9 8 9 6 14 3 12 1 6.5	(1) 9 1 12.3 13 3 10 1 9 2	21.2 21 1 14.3 13.5 12.7 11.6				

<sup>&</sup>lt;sup>1</sup> Data not available.

#### Source of Funds

The most significant trend in recent years has been the shift in the source of medical care funds. With the implementation of Medicare and Medicaid, the government's share of personal health care has risen considerably—from 22 percent in 1966 to 37 percent in 1972.

Nearly all of the shift from private to government spending since 1966 has been in the financing of health care for the aged. Medicare assumed a significant portion of the expenditures formerly made by the private sector. As a result, the private share dropped from 70 percent in 1966 to 34 percent in 1972. The fact that by itself Medicare spent more in 1972 than the total amount of the health bill of the aged in 1966 is a measure of its impact. Medicaid, too, spends substantial amounts on the aged. In 1972, this program spent more than \$2.7 billion on the aged poor by financing their Medicare health insurance premiums and paying other health bills not met by Medicare.

Despite Medicare's large outlays, its portion of the health bill for the aged dropped in recent years—from 46 percent in 1969 to 42 percent in 1971 and 1972 (table 5). This decline in Medicare's share is the result of a variety of factors. The most significant drop in Medicare payments has been for extended-care facilities, which are included here in the nursing-home category. Beginning in fiscal year 1970, controls on the use of extended-care facilities were tightened and payments for extended care declined in 1971 and 1972. In 1969, Medicare spent \$367 million for extended

Table 5.—Fstimated amount and percentage distribution of personal health care expenditures for the aged, by type of expenditure and source of funds, fiscal years 1969-72

		Amo	unt (in milli	ons)			Percei	ntage distrib	ution	
Type of expenditure				Public		m. 4.1	70.1		Public	
	Total	Private	Total	Medicare 1	Other	Total	Private	Total	Medicare 1	Other
					19	69		,		
Total	\$13,838	\$4,380	\$9,457	\$6,299	\$3,158	100 0	31.7	68 3	45.5	22.8
Hospital care_ Physicians' services_ Dentists' services_ Other professional services_ Drugs and drug sundries_ Eyeglasses and appliances_ Nursing-home care_ Other health services_	6,550 2,487 295 271 1,521 375 2,095 244	665 851 269 175 1,375 372 656 17	5,885 1,636 26 96 146 3 1,439 227	4,308 1,512 83 	1,577 124 26 13 146 3 1,072	100 0 100.0 100 0 100.0 100.0 100 0 100 0 100.0	10 2 34.2 91.2 64 6 90.4 99 2 31.3 7.0	89, 9 65, 8 8 8 35, 4 9, 6 88, 7 93, 0	65 8 60 8 30 6	24.1 5.0 8 8 4 8 9.6 .8 51.2
				·	19	70				
Total	\$15,710	\$5,593	\$10,115	\$6,784	\$3,331	100 0	35.6	64.4	43 2	21.2
Hospital care Physicians' services Dentists' services Other professional services Drugs and drug sundries Eyeglasses and appliances Nursing-home care Other health services	7,493 2,824 303 291 1,687 389 2,431 289	1,281 878 282 190 1,505 386 1,054	6,212 1,946 24 101 182 3 1,377 272	4,555 1,820 87 	1,657 126 24 14 182 3 1,087 241	100 0 100 0 100 0 100 0 100 0 100 0 100 0	17.1 31.1 92.2 65.3 89.2 99.2 43.4 5.9	82.9 68 9 7.8 34.7 10.8 .8 56.6 94.1	29.9 	22.1 4.5 7.8 4.8 10.8 44.7 83.4
				·	19	71			<u></u>	
Total	\$17,699	\$6,334	\$11,366	\$7,478	\$3,888	100 0	35.8	64 2	42.3	22.0
Hospital care. Physicians' services. Dentists' services. Other professional services. Drugs and drug sundries. Eyeglasses and appliances. Nursing-home care. Other health services.	8,660 3,158 330 324 1,776 412 2,790 249	1,435 1,147 299 235 1,565 408 1,225	7,225 2,011 31 89 211 4 1,565 229	5,290 1,859 78 223 28	1,935 152 31 11 211 4 1,342 201	100 0 100 0 100 0 100 0 100 0 100 0 100 0	16.6 36 3 90 6 72 5 88 1 99 0 43 9	83. 4 63. 7 9. 4 27. 5 11. 9 1. 0 56 1 92. 0	8 0 11.2	22.3 4.8 9.4 3.4 11.9 48.1 80 7
					19	72				
Total	\$19,753	\$6,787	\$12,966	\$8,364	\$4,602	100 0	34 4	65.6	42.3	23.3
Hospital care Physicians' services Dentists' services Other professional services Drugs and drug sundries Eyeglasses and appliances Nursing-home care Other health services	9,738 3,553 358 364 1,811 436 2,975 518	1,493 1,385 324 269 1,580 431 1,285	8,245 2,168 34 95 231 5 1,690 498	6,017 2,003 82 216 43	2,228 162 34 13 231 5 1,474 455	100 0 100 0 100,0 100,0 100,0 100,0 100 0 100,0	15.3 39.0 90.5 73.9 87.2 98.9 43.2 3.9	84 7 61.0 9.5 26 1 12.8 1.1 56.8 96.1	61.8 56.5 22.5 7.3 8 3	22.9 4.6 9.1 3.6 12.8 1.1 49.8 87.8

<sup>1</sup> Includes premium payments under the supplementary medical insurance program.

care—nearly 18 percent of the nursing-home bill for those aged 65 and over. By 1972, the Medicare outlay was \$216 million and its share of the bill had dropped to only 7 percent.

Medicare's share of expenditures for physicians' services for the aged has also declined. In 1969, Medicare's contribution was 61 percent; in 1972, it was 56 percent. Part of the reduction is the result of tighter regulations for reimbursement of charges for physicians' services. Another factor is the decrease in the proportion of claims for which physicians have accepted assignment.

When a physician accepts assignment, he ac-

cepts Medicare's determination of a reasonable charge and the patient is only billed for the unmet part of the annual \$50 deductible plus 20 percent of the remaining amount. If he does not accept assignment, he can charge more than Medicare's "reasonable charge" and the patient must make up the difference. In fiscal year 1969, the net assignment rate (exclusive of hospital-based physicians) was 61.0 percent. In 1971, it had dropped slightly to 60.0 percent, but by 1972 the net assignment rate was only 56.4 percent.

Another contributing factor in Medicare's decreasing share of the total health bill for the aged

Table 6.—Community hospital utilization and expenses, by age group, fiscal years 1969-72

Item .		Fiscal year	r amounts	Percentage change from preceding year			
Item	1969	1970	1971	1972	1970	1971	1972
Number of admissions (in thousands) Under age 65. Aged 65 and over	28,027	29,247	30,312	30,703	4.4	3.6	1.3
	22,122	23,110	23,966	24,071	4.5	3.7	0 4
	5,904	6,137	6,346	6,635	3.9	3.4	4.6
Number of patient days (in thousands)	227,633	231,643	234,413	232,892	1.8	1.2	-0.6
	149,585	153,070	155,475	153,587	2 3	1.6	-1.2
	78,048	78,573	78,938	79,305	0.7	0 5	0.5
Average length of stay (days)Under age 65	8.12	7.92	7.73	7.58	-2.4	-2 4	-2.0
	6.76	6.62	6.49	6.38	-2.1	-2.0	-1.7
	13.22	12.80	12.44	11.95	-3.2	-2.8	-3.9
Total expenses (in millions)  Expenses per patient day	\$15,965	\$18,693	\$21,418	\$23,925	17.1	14 6	11.7
	\$70.13	\$80 70	\$91.37	\$102 73	15.1	13.2	12.4

Source: "Hospital Indicators," Hospitals, midmonth issues.

in recent years relates to hospital care. The hospital bill for this group includes outlays for care not covered or partially covered by Medicare. Medicare, for example, has a lifetime limit of just 190 days of coverage in a mental hospital. In fiscal year 1969, Medicare paid 66 percent of the hospital bill for those aged 65 and over. In 1970 and 1971, this proportion had dropped to 61 percent and although it increased slightly in 1972 (to 62 percent), it did not reach the 1969 level. One factor affecting the decrease in Medicare's share of the hospital bill is the drop in the average length of stay for aged persons.

In 1969, the average length of stay for the aged in community hospitals was 13.22 days. By 1972, it had dropped to 11.95 days, a decline of nearly 10 percent. Since the aged individual is responsible for a hospital deductible roughly equivalent to 1 day of care, his proportion of the bill goes up as the average length of stay goes down.

## **Third-Party Payments**

Not all private payments come directly out of the consumer's pocket. Private health insurance, philanthropy, and industry (through industrial in-plant services) help reduce these direct payments. Together with government, these thirdparty payers finance a substantial share of health expenditures in the Nation. Included in thirdparty payments are the premium payments made under private health insurance or under the supplementary medical insurance part of Medicare.

In 1972, third parties financed 65 percent of personal health care outlays, a sizable increase from 1966 when their share was 48 percent (table 6 and chart 2). Most of the recent growth in thirdparty payments is due to Medicare and Medicaid, especially in the financing of health care for the aged.

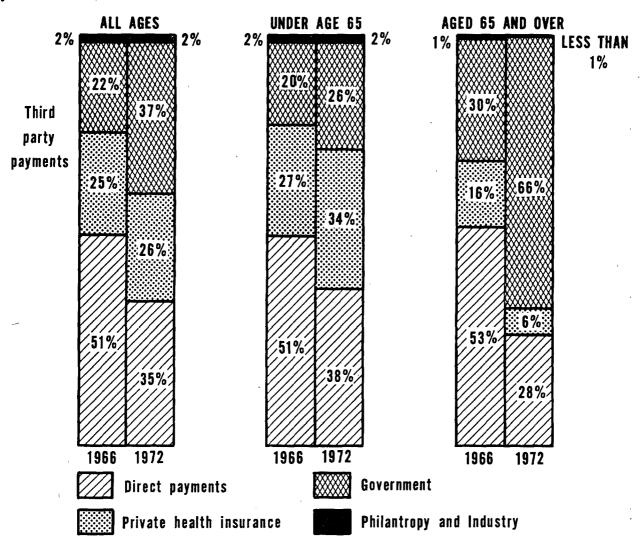
In 1966—the year before Medicare and Medicaid began—third parties paid less than half of the health bill for those aged 65 and over. Six years later their share was more than seven-tenths. Most of this increase was in the public share, which rose from three-tenths to two-thirds. The private health insurance share, both in absolute and relative terms, has declined. In 1966, it was \$1.3 billion, or 16 percent of the total; in 1972, it was \$1.1 billion, or 6 percent.

In per capita terms, third-party payments for aged persons have more than tripled in 6 years—from \$206 to \$706 (chart 3). Nevertheless, the average out-of-pocket payment for the aged person has grown, from \$234 to \$276. Increased use of services and improvements in the quality of care, as well as spiraling medical care prices have affected total outlays to the extent that the 28-percent direct-payment share of the average 1972 bill is \$42 more than the 53-percent direct-payment share of the bill in 1966.

For persons under age 65, third parties play a lesser role, financing about three-fifths of the personal health care expenditures. Private health insurance is the major third party, paying more than one-third of the total bill. Government's share is about one-fourth. The roles of both private health insurance and government (mainly because of Medicaid) have been increasing since 1966, when third parties contributed only about one-half the health bill of the nonaged population. In 1972, total outlays for this group went up, but

12 SOCIAL SECURITY

CHART 2.—Percentage distribution of expenditures for personal health care, by source of funds and age group, fiscal years 1966 and 1972



as a result of the increased third-party share, the average out-of-pocket payments (\$102) did not change from the previous year.

# Type of Expenditure

Hospital care continues to play an increasingly larger role in the overall health bill. From 1969 to 1972, hospital care increased as a proportion of total expenditures for each age group. The increase was especially marked for the youth, where it registered a rise of 6 percentage points.

The greater share of the health bill taken by hospital care is not surprising in view of the substantial rise in hospital costs in recent years. As table 7 shows, expenses per patient day in community hospitals rose from \$70.13 in 1969 to \$102.73 in 1972. Although the annual growth was stemmed slightly during 1971, the yearly increase for the past 3 years still averaged 13.6 percent.

## Per Capita Amounts

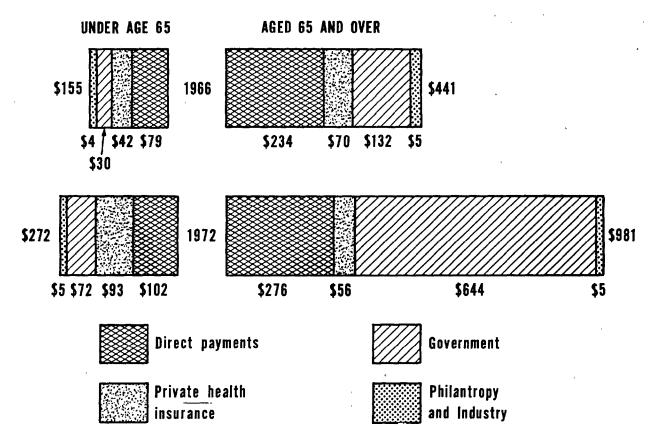
The recent rise in personal health care expenditures is the result of several factors: population growth, increased prices, increased per capita use of services, and improved and more costly treatment methods. By examining expenditures in terms of per capita amounts, the population-growth factor can be eliminated. For each of the

BULLETIN, MAY 1973

Table 7.—Amount and percent of expenditures for personal health care met by third parties, for two age groups, fiscal years 1966-72

Fiscal year	Total	Direct payments	Third-party payments			
			Total	Private health insurance	Government	Philanthropy and industry
	All ages					
Total amount (in millions): 1966. 1967. 1968. 1969. 1970. 1971. 1972. Amount per capita: 1966. 1967. 1968. 1969. 1970. 1970. 1971.	\$36,216 41,324 46,323 52,057 59,101 65,670 71,862 \$182.02 205,43 227,87 253,61 284,98 313,39 339,56	\$18, 668 18, 766 18, 899 20, 316 23, 253 24, 674 25, 070 \$93 82 93, 29 92, 97 98, 98 112, 12 117, 75 118, 46	\$17,548 22,558 27,424 31,741 35,848 40,996 46,792 \$88.20 112.14 134.91 154.64 172.86 195.64 221.10	\$8,936 9,344 10,444 12,203 14,403 16,817 19,000 \$44 91 46 45 51.38 59.47 69.46 80.25 89.78	\$7,892 12,451 16,205 18,711 20,552 23,215 26,757 \$39.68 61.95 79.72 91.16 99.10	\$720 753 775 824 890 964 1,035 \$3.62 3.74 3.81 4.01 4.29 4.60
Percentage distribution: 1966 1967 1968 1969 1970 1971 1972	100 0 100.0 100 0 100.0 100.0 100.0 100 0	51.5 45.4 40.8 39.0 39.3 37.6 34.9	48 5 54 6 59 2 61 0 60 7 62 4 65 1	24.7 22.6 22.5 23.4 24.4 25.6 26.4	21.8 30.2 35.9 34.8 35.4 37.2	2.0 1.8 1.7 1.0 1.5 1.5
	Under age 65					
Total amount (in millions): 1966. 1967. 1968. 1969. 1970. 1971. 1972. Amount per capita:	\$27,974 31,332 34,222 38,222 43,394 47,973 52,113	\$14,286 15,085 15,711 16,785 18,635 19,441 19,520	\$13,688 16,247 18,511 21,437 24,759 28,532 32,533	\$7,627 8,755 9,786 11,437 13,513 15,809 17,860	\$5,432 6,815 8,024 9,254 10,437 11,850 13,792	\$629 677 701 746 803 874 941
1966. 1967. 1968. 1969. 1970. 1971. 1972. Percentage distribution:	\$155.18 171.92 183.02 205.74 231.15 252.91 272.12	\$79. 25 82.77 85 40 90 35 99. 23 102 49 101. 93	\$75,93 87,15 100 62 115,39 131,89 150 42 170 19	\$42.31 48.04 53.19 61.56 71.98 83.34 93.26	\$30 13 37,39 43 62 49 81 55,60 62 47 72 02	\$3.49 3.71 3.81 4.02 4.31 4.61
1966	100.0 100.0 100.0 100.0 100.0 100.0 100.0	51.1 48.1 45.9 43.9 42.9 40.5 37.5	48.9 51.9 54.1 56.1 57.1 59.5 62.5	27.3 27.9 28.6 29.9 31.1 33.0 34.3	19. 4 21. 8 23. 4 24. 2 24. 1 24. 7 26. 4	2.2 2.2 2.0 2.0 1.9 1.8 1.8
	Aged 65 and over					
Total amount (in millions): 1966. 1967. 1968. 1969. 1970. 1971. 1972. Amount per capita: 1966.	\$8,242 9,990 12,102 13,838 15,710 17,699 19,753 \$440.68	\$4,382 3,681 3,191 3,533 4,621 5,234 5,553 \$234.29	\$3,860 6,303 8,911 10,304 11,089 12,465 14,200 \$203 38	\$1,303 589 658 769 893 1,001 1,140	\$2,460 5,644 8,179 9,457 10,115 11,365 12,966	\$91 76 74 78 81 90 94
1967. 1968. 1969. 1970. 1971. 1972. Percentage distribution:	528 35 626, 66 710, 22 799, 25 891, 14 981, 42	194. 68 165. 23 181. 33 235. 03 263 53 275. 90	333, 67 461, 42 528, 89 564, 15 627, 61 705, 52	31.15 34.07 33.47 45.43 50.80 56.64	298.50 423.52 485.42 514.60 572.28 644.21	4 02 3 83 4 00 4 12 4 53 4 67
1968 1967 1968 1969 1970 1971 1972	100.0 100.0 100.0 100.0 100.0 100.0 100.0	53. 2 36. 8 26. 4 25. 5 29. 4 29. 6 28. 1	46.8 63.2 73.6 74.5 70.6 70.4 71.9	15.9 5.9 5.4 5.6 5.7 5.7	29. 8 56. 5 67. 6 68. 3 61. 4 64. 2 65. 6	1.1 .8 .6 .5 .5

CHART 3.—Per capita expenditures for personal health care, by source of funds and age group, fiscal years 1966 and 1972



three age groups, per capita expenditures for personal health care still showed a sizable growth between 1969 and 1972, as table 2 indicates. In that period, the increase in per capita expenditures for persons in the two younger age groups averaged 9.8 percent a year; for persons aged 65 and over, it was 11.4 percent yearly.

In past years, this series presented per capita outlays adjusted for price change to determine the "real" increase in expenditures that resulted from greater utilization and improved techniques. The medical care component of the Consumer Price Index (CPI) was used to measure prices, with hospital care having by far the largest weight of all the components in this measure. Cost increase rather than price rise is a more appropriate measure for hospital care (hospital reimburse-

ment is often on a cost-reimbursement basis), but in past years costs and prices rose at similar rates. In fiscal year 1972, however, prices grew at a significantly lower rate than costs.

Since hospital care, as a proportion of total expenditures, varies by age group, the use of the CPI so heavily weighted by the inappropriate hospital measure would have skewed the effects. If, for example, the growth rates for the age groups were equal, the aged—for whom hospital outlays represent nearly half the total—would show a larger "real" increase than the youth, whose hospital outlays are only about three-tenths of the total. As a result, it is misleading to calculate constant dollars by age for fiscal year 1972 using the medical care component of the CPI as a price deflator.